Statement of Reasons

GLOUCESTERSHIRE COUNTY COUNCIL
VARIOUS CONSULTATIONS RELATING TO PROPOSED MOVING TRAFFIC RESTRICTIONS, PARKING CHANGES AND HIGHWAY IMPROVEMENTS IN ASSOCIATION WITH THE NEW COSTCO DEVELOPMENT A38 EASTERN AVENUE, CHANCEL CLOSE AND SURROUNDING ROADS CITY OF GLOUCESTER 2026

Proposal
This is a proposal to:

1. introduce the Prohibition of Motor Vehicles listed in Schedule 1 below; and
2. introduce the Prohibition of U Turns listed in Schedule 2 below; and
3. Introduce the No Waiting at Any Time (Double Yellow Line) Restrictions listed in Schedule 3 below; and
4. introduce the Crossings listed in Schedule 4 below; and
5. introduce the Segregated Footway/Cycleway listed in Schedule 5 below; and
6. introduce the Shared Use Footway/Cycleway listed in Schedule 6 below; and
7. introduce the Pedestrian Islands listed in Schedule 7 below; and
8. revoke the existing one-way on Access to Chancel Close, Gloucester (484527); and
9. revoke THE CITY OF GLOUCESTER (CHANCEL CLOSE/EASTERN AVENUE) (COMPULSORY LEFT TURN) ORDER 1997.

Schedule 1 – Prohibition of Motor Vehicles

Road name/number	Extent
Access to Chancel Close, Gloucester (484527)	From a point approximately 60m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction for a distance of approximately 58m in a north-easterly direction.
Access to Chancel Close, Gloucester (484527)	From a point approximately 122m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction for a distance of approximately 16m in a north-easterly direction.
Access to Chancel Close, Gloucester (484527)	From a point approximately 142m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction for a distance of approximately 72m in a north-easterly direction.

Schedule 2 – Prohibition of U Turns

Location	Type	Extent
Eastern Avenue (A38) North-eastbound at its signalised junction with Chancel Close (484516)	Prohibition of U Turn	Onto Eastern Avenue (A38) South-westbound
Eastern Avenue (A38) South-westbound at its signalised junction with Chancel Close (484516)	Prohibition of U Turn	Onto Eastern Avenue (A38) North-eastbound
Chancel Close (484516) South-eastbound at its signalised junction with Eastern Avenue (A38)	Prohibition of U Turn	Onto Chancel Close (484516) North-westbound

Schedule 3 – No Waiting at Any Time (Double Yellow Lines)

Road Name & Number	Extent
Chancel Close (484516)	Along sections on both sides of its carriageway north-west of its junction with Eastern Avenue (A38).

Schedule 4 – New Crossings

Crossing Type	Road Name & Number	Description
Parallel Crossing	Access to Chancel Close, Gloucester (484527)	At a point approximately 118m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction.
Parallel Crossing	Access to Chancel Close, Gloucester (484527)	At a point approximately 138m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction.
Parallel Crossing	Chancel Close (484516)	At its signalised junction with Eastern Avenue (A38)
Toucan Crossing	Eastern Avenue (A38) North-eastbound	At a point approximately 80m south-west of its signalised junction with York Road (484524)
Toucan Crossing	Eastern Avenue (A38) South-westbound	At a point approximately 90m south-west of its signalised junction with York Road (484524)

Schedule 5 – New Segregated Footway/Cycleway

Road Name & Number	Side of carriageway	Extent
Eastern Avenue (A38)/ Access to Chancel Close, Gloucester (484527)	North-west	From a point approximately 8m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction for a distance of approximately 110m in a north-easterly direction.
Access to Chancel Close, Gloucester (484527)	North-west	From a point approximately 122m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction for a distance of approximately 16m in a north-easterly direction.
Access to Chancel Close, Gloucester (484527)	North-west	From a point approximately 142m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction for a distance of approximately 62m in a north-easterly direction.

Schedule 6 – New Shared Use Footway/Cycleway

Road Name & Number	Side of carriageway	Extent
Eastern Avenue (A38)/ Access Road off Eastern Avenue to Fire Station, Gloucester (484526)	South-east/North-west	From a point approximately 85m south-west of its junction with York Road (484524) for a distance of approximately 8m in a south-easterly direction between the Eastern Avenue (A38) and Access Road off Eastern Avenue to Fire Station, Gloucester (484526) carriageways
Eastern Avenue (A38)/ Chancel Close (484516)	North-west/North-east	Along a section of the north-eastern side of signalised junction between Eastern Avenue (A38) & Chancel Close (484516) for a distance of approximately 15m in a north-easterly direction.
Eastern Avenue (A38)/ Chancel Close (484516)	North-west/south-west	Along a section of the south-western side of signalised junction between Eastern Avenue (A38) & Chancel Close (484516) for a distance of approximately 10m in a south-westerly direction.
Eastern Avenue (A38)	Central reservation	From a point approximately 80m south-west of its signalised junction with York Road (484524) for a distance of approximately 15m in a south-westerly direction.

Schedule 7 – New Pedestrian Islands

Road Name & Number	Extent
Eastern Avenue (A38)	At its signalised junction with Chancel Close (484516) (a point approximately 80m south-west of its junction with York Road (484524)).
Access to Chancel Close, Gloucester (484527)	At a point approximately 122m north-east of the Eastern Avenue (A38) & Metz Way (A4302) junction.

Reasons

These measures are proposed in association with the new Costco development currently under construction to the north-west of Eastern Avenue (A38) (Planning Reference 23/01035/FUL).

As part of the development works, a new signalised junction, a new left-in/left-out junction, and new segregated and shared-use cycleway/footway facilities are being constructed. Consequently, the Access to Chancel Close (484527) will no longer have a requirement for use by motor vehicles and will instead form part of the new segregated cycleway/footway network. Therefore, a Prohibition of Motor Vehicles restriction is proposed to prohibit unauthorised vehicular access and to ensure this section of highway is reserved for pedestrians and cyclists.

In addition, the new road layout removes the need for the existing one-way restriction on Access to Chancel Close (484527), as this section will be incorporated into the new cycleway/footway arrangement and the left-in/left-out access into Eastern Avenue serving the new Costco development. Accordingly, the existing one-way order will be revoked as part of this Traffic Regulation Order process.

The changes to the road layout and the introduction of the new signalised junction between Eastern Avenue (A38) and Chancel Close (484516) will permit all turning movements. As a result, the existing compulsory left turn restrictions from Chancel Close (484516) and Access to Chancel Close (484527) will no longer be necessary and will be revoked as part of this Traffic Regulation Order process.

To promote the safe and efficient operation of the new signalised junction, Prohibition of U-Turn restrictions are proposed on each approach to the new signalised junction between Eastern Avenue (A38) and Chancel Close (484516). These restrictions will reduce the potential for vehicle conflicts and help maintain the free flow of traffic through the junction.

The proposed shared-use footway/cycleway sections will facilitate the safe and convenient movement of pedestrians and cyclists in the vicinity of the crossings associated with the new signalised junction between Eastern Avenue (A38) and Chancel Close (484516).

For the safety of all highway users, No Waiting at Any Time (Double Yellow Line) restrictions are proposed along Chancel Close north-west of the new signalised junction between Eastern Avenue (A38) and Chancel Close (484516). These restrictions are required to prevent parked vehicles from obstructing visibility for drivers, pedestrians and cyclists approaching and using the junction and associated crossing facilities. The restrictions will also ensure that vehicles can safely access and exit the Costco development, maintain adequate road space for turning movements, and support the efficient operation of the signal-controlled junction.

New pedestrian refuge islands will be provided on Eastern Avenue at the signalised junction and at the new left-in/left-out junction to facilitate safer crossing opportunities for pedestrians and cyclists.

Additionally, as part of the scheme, the existing No Entry signs associated with the southbound-to-northbound U-turn lane on Eastern Avenue will be removed, as this area will be converted to highway verge.

Road Traffic Regulation Act 1984
The Council are proposing to implement the Prohibition of Motor Vehicles, Prohibition of U turn, Waiting restrictions and revocation of the One-Way and Compulsory Left Turn Restrictions under Sections 1, 2, 3, 4 & 5 and Parts II & IV of Schedule 9 to the Road Traffic Regulation Act 1984 (RTRA).

The Council are proposing to implement the Toucan & Parallel Crossings under Section 23 of the RTRA.

More specifically, according to the RTRA, it is the duty of a highway authority to ‘manage their road network’ and ‘to improve road safety’. Section 122 of the RTRA states that local authorities must, so far as is practicable, exercise their functions under the RTRA so as to ‘secure the expeditious, convenient and safe movement of traffic’.

The proposals therefore accord with the RTRA.

Highways Act 1980
The Council are proposing to implement the Shared Use & Segregated Footway/Cycleway sections under Sections 65 and 66 of the Highways Act 1980 (as amended).

The Council are proposing to implement the Pedestrian Islands under Section 68 the Highways Act 1980 (as amended).

Traffic Signs Regulations and General Directions 2016
The associated signing and lining will be in accordance with Traffic Signs Regulations and General Directions 2016 and Traffic Signs Manual Chapter 3.

Equality Act 2010
Thorough consideration was given to the equalities duty of the Council under Section 149 of the Equality Act 2010.