



Revised Minerals & Waste Development Scheme 2011 – 2014

August 2011

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1. INTRODUCTION

1.1 The Planning and Compulsory Purchase Act became law in September 2004. It replaces the system of Minerals and Waste Local Plans with a Minerals and Waste Development Framework (MWDF). The timetable for preparing the MWDF and the documents intended to be produced are to be set out in a Minerals and Waste Development Scheme (MWDS).

1.2 Gloucestershire County Council published its first MWDS in May 2005 following approval by the Secretary of State. It covered the three-year period from May 2005 to May 2008. However there have been three subsequent revisions:-

- first revision of the MWDS was approved in 2006
- second revision to the MWDS published in 2007 covered the period to March 2010.
- third revision published October 2008 covered the period to December 2011.
- fourth revision published July 2010 covered the period up to December 2013.
- This fifth revision also identifies changes to the Development Plan Documents profiles to be produced and a series of proposed timetable revisions to the preparation of those documents to be included within the MWDF. This will cover the period up to April 2014.

1.3 The Government has been committed to the well-established principle of a plan-led system. This is set out in Planning Policy Statement 12 (PPS12). Minerals and waste development plan documents (M&W DPDs) are to be prepared by County Councils and contained within a MWDF. In preparing new style development plan documents a more holistic and 'spatial' approach must be taken. This involves a consideration of economic, social and wider environmental matters as well as the traditional physical aspects of location and landuse. However the change in Government in May 2010 has had an impact on the future of the planning system and this will need to be kept under review. At the time of writing the Government was consulting on the new draft planning policy framework which will replace all existing planning policy statements and guidance. The Localism Bill is also anticipated to have a significant impact upon the planning system. At August 2011, the next stage of this Bill was Report Stage in the House of Lords in September 2011. Following reforms in the Localism Bill and in an effort to consolidate changes to regulations into a single document, the Government has also proposed revisions to the current plan preparation regulations as set out in the Town and Country Planning Regulations 2004.

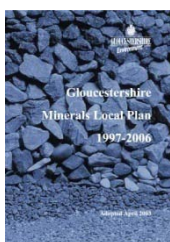
1.4 A glossary of technical terms is included at Appendix A. Please note that whilst colour has been used in this MWDS, the document has been designed so that it can be printed or photocopied in black and white without compromising its meaning.

2. CHANGES TO THE PLANNING SYSTEM

2.1 Prior to the adoption of the MWDF there are statutory transitional arrangements for converting the Minerals Local Plan (MLP) and Waste Local Plan (WLP) into the new style Minerals & Waste Development Framework (MWDF). The documents below relate to the County of Gloucestershire and have already been adopted under the terms of the Town and Country Planning Act 1990. They were also automatically saved for a period of at least three years from 2004.

2.2 However, beyond 2007 only some of the policies and proposals are saved for a longer period. This saving process has been undertaken and the directions made by the Secretary of State are attached in Appendix B. These policies form the Development Plan until replaced by the documents outlined within this MWDS.

2.3 Gloucestershire Minerals Local Plan 1997 – 2006 (MLP)



The MLP balances the need for mineral products with the environmental, social and economic implications of their extraction and processing. It was adopted in April 2003 and the policies are saved for a longer period until replaced by a Minerals Core Strategy (MCS), or other minerals Development Plan Documents. For MLP saved policies see Appendix B. Please refer to Diagram 1 and the project timetable for more details.

2.4 Gloucestershire Waste Local Plan 2002 – 2012 (WLP)



The WLP balances the need for facilities to handle municipal, commercial, industrial and construction/demolition waste with the environmental, social and economic implications of its management and disposal. It was adopted October 2004. A number of policies in the plan are saved for a longer period until replaced by a Waste Core Strategy (WCS), or other waste Development Plan Documents. For WLP saved policies see Appendix B. Please refer to Diagram 1 and the project timetable for more details.

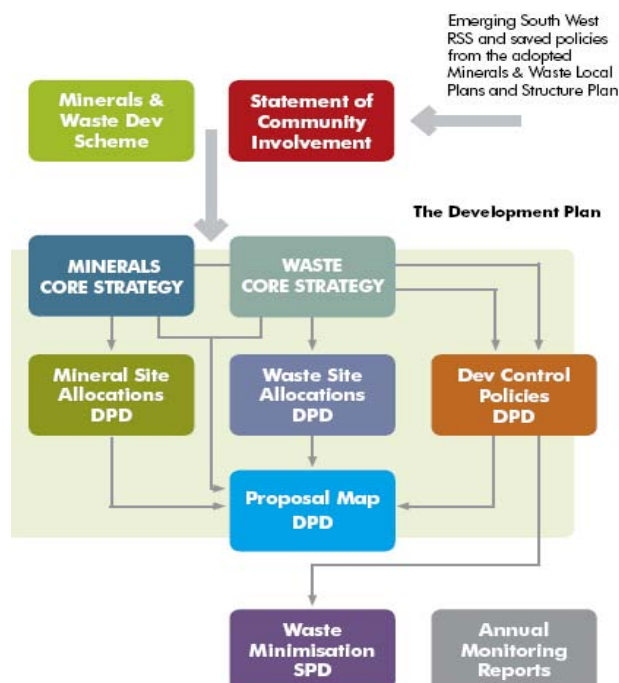
2.5 Gloucestershire Structure Plan

The most recently adopted Structure Plan is the Second Review (Adopted November 1999). However, this Plan was subjected to a review known as the Third Alteration, which reached the Proposed Second Modifications stage (January 2005) before a Direction was received from the Secretary of State (April 2005). The review was held in abeyance and will not now proceed to adoption as it was proposed to be superseded along with the Second Review by the South West

Regional Spatial Strategy (RSS) when that was to be adopted. However the status of the RSS has now changed with the new Government in 2010. The SW RSS will now not proceed to adoption. Therefore the policies of the second review are also saved under transitional arrangements for at least the short term. However there are now fairly old and may not fully reflect an up-to-date framework and policy. Therefore the strategic policies for minerals and waste which relate spatially to Gloucestershire will mainly be reflected in the policy approaches contained in the Minerals and Waste Core Strategies once adopted.

2.6 The documents that will comprise Gloucestershire's Minerals & Waste Development Framework are identified in Diagram 1 below. However it may transpire through the preparation of the Minerals & Waste Core Strategies and through the revision of PPS 12 'Local Spatial Planning' in June 2008 that less DPDs might be required and that the County Council might not have to prepare all of these documents. At the present, following discussions with the Government Office, the only DPDs which are definitely required at the present in the MWDS are the Minerals and Waste Core Strategies. However it cannot be established at this stage as to the future DPDs that maybe required subsequent to the adoption of the Core Strategies and therefore the original suite of DPDs are included in the diagram for working purposes.

DIAGRAM: 1 ►



Brief Description of Minerals and Waste Development Documents:

Minerals and Waste Local Development Documents (LDDs) that have been completed for Gloucestershire since the publication of the initial MWDS:

Document Title	Role and Content	Coverage	Position in the Chain of Conformity	Adoption
Minerals & Waste Development Scheme (MWDS)	This LDD was the public statement of Gloucestershire County Council's (GCC) timetable for preparing M&W development documents over the three years from 2004 – 2007. It identified the resources required, constraints and milestones.	Whole County	The Revised Minerals & Waste Development Scheme superseded this LDD.	May 2005
Further Revised Minerals & Waste Development Scheme (MWDS)	This LDD is the public statement of Gloucestershire County Council's (GCC) revised timetable for preparing M&W development documents over the three years from 2010-2013. It identifies the resources required, constraints and milestones.	Whole County	Until replaced, all DPDs and LDDs will need to be prepared in accordance with the timetable as set out in the revised MWDS –August 2011.	August 2011
Statement of Community Involvement (SCI)	This LDD is a public statement of GCC's vision and strategy for community involvement. It informs the community about how and when they can get involved. It also identifies the resources required, constraints and milestones.	Whole County	Community involvement during preparation of the DPDs and LDDs need to be in accordance with the SCI.	December 2005
Supplementary Planning Document (SPD) on Waste Minimisation in Development Projects	This SPD covers the issue of waste minimisation and supplements saved Policy 36 (from the adopted WLP). It is a material consideration in determining planning applications but it does not have the statutory weight provided by Section 38(6) of the 2004 Planning Act.	Whole County	This SPD supplements saved WLP Policy 36. It will also link to the waste minimisation policy to be contained either in the WCS or DC Policy DPD. It will also help to further the strategic vision, as set out in the WCS and support any other policies initiatives for waste management contained in other strategies.	September 2006

Proposed Minerals and Waste Local Development Documents (LDDs) for Gloucestershire:

Document Title	Role and Content	Coverage	Position in the Chain of Conformity	Expected Adoption
Proposals Map	The Proposals Map DPD will contain the detailed site-specific allocations from both the minerals and waste site DPDs. It will also outline land-use constraints.	Whole County	The content of the proposals map is closely linked to the outcome of any allocations identified in any DPDs	Ongoing
Minerals Core Strategy (MCS)	<p>This DPD sets out the spatial vision, spatial objectives and strategy for minerals development in the County which could include other DPDs such mineral site allocations, development control or Area Action Plans.</p> <p>This DPD deals with the implications for Gloucestershire of the sub-regional apportionment of sand and gravel (S&G) and crushed rock (C/R). It will include any locational issues where they are of a strategic nature, such as major site allocations to meet future provision for aggregates.</p>	Whole County	<p>It must be consistent with national policy.</p> <p>Any lower level DPDs such as site allocations will need to be in conformity with the MCS.</p>	April/May 2014

Waste Core Strategy (WCS)	<p>This DPD sets out the spatial vision, spatial objectives and strategy for waste development in the County which could include other DPDs such as waste site allocations, development control or Area Action Plans.</p> <p>This DPD deals with the data aspects of managing waste in the County. This will comprise four main waste streams: municipal solid waste (MSW); commercial and industrial waste (C&I); construction, demolition and excavation waste (CDE); and hazardous waste (HW). The WCS will include any strategic locational issues.</p>	Whole County	<p>It must be consistent with national policy.</p> <p>Any lower level DPDs such as site allocations will need to be in conformity with the WCS.</p>	March/April 2012
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Additional requirement

Annual Monitoring Report (AMR)	<p>This document is prepared annually by the M&WPA to measure how effective policies are for determining planning applications. In addition, the document sets out updated data.</p>	Whole County	N/a.	Annual
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Potential Minerals and Waste Development Plan Documents (under the requirements of revised PPS 12 'Local Spatial Planning', the County Council is only obliged to produce the Minerals and Waste Core Strategies. The DPDs below were originally envisaged to be produced but it is unclear at this stage whether they will be required)

Development Control (DC) Policies DPD	<p>If required this DPD will contain the policies against which planning applications for minerals and waste development will be determined in order to meet the strategic vision. However changes in government policy such as the revised PPS12 (June 2008) suggests that the content of this document could be much slimmer than originally envisaged. It is likely that this document will contain the review of residual DC policies remaining on both the Minerals and Waste Local Plans from 2003 and 2004 respectively.</p>	Whole County	<p>It must be consistent with national policy. It must also be in line with both Core Strategies.</p>	Summer 2016
Waste Site Allocations DPD	<p>If required this DPD will contain those allocations other than strategic sites contained in the WCS. The precise content of this DPD will relate closely to the form, content and outcome of the WCS preparation. It is likely that a future waste site allocations DPD relating to supporting infrastructure for strategic sites and any future landfill capacity will be required but again the exact timeframe is not currently known and will require review in the process. In particular, the ongoing review of landfill capacity will have a major role in deciding whether a site allocations document may come forward and indeed there may be a requirement for a DPD that deals mainly with future landfill provision, potentially commencing in 2017/2018.</p>	Whole County	<p>The content of this DPD is closely linked to the outcome of the WCS (and will be illustrated on the Proposals Map).</p>	If required Summer 2016
Mineral Site Allocations DPD	<p>If required this DPD will contain those allocations other than strategic sites contained in the MCS. The precise content of this DPD will relate closely to the form, content and outcome of the MCS preparation.</p>	Whole County	<p>The content of this DPD is closely linked to the outcome of the MCS (and will be illustrated on the Proposals Map).</p>	If required Summer 2016

3. MWDF Document Profiles

3.1 A profile has been prepared for each document stating what it will contain, the key milestones (in months and years) in its preparation and the arrangements for its production and monitoring. For those scheduled for adoption post 2014 *indicative content, preparation* and adoption times are provided. These will be subject to review within later revisions and the rolling three year programme of the Minerals & Waste Development Scheme.

3.2 Appendix B sets out the policies and proposals in the adopted MLP and WLP that are to be saved beyond three years. These will be incorporated into the DPDs as appropriate. This review is not exhaustive and amendments or omissions to it may become apparent from the process of community involvement. In particular, Mineral Planning Statement 1 (MPS1), 'Planning and Minerals', Planning Policy Statement 10 (PPS 10), 'Planning for Sustainable Waste Management' and (PPS 12) 'Local Spatial Planning' will have a bearing on which policies would require review or otherwise (until replaced by the new National Policy Framework). In addition, opportunities for the rationalisation of generic policies (such as environmental, development control etc) from both plans may be possible. Amendments to policies requiring review will be contained in annual monitoring reports as appropriate.

Statement of Community Involvement			
Document Description		Actual Dates for each Stage	Likely Dates for each Stage
<p>This Local Development Document (LDD) is a public statement of Gloucestershire County Council's (GCC) vision and strategy for community involvement and applies to the whole County. It informs the community about how and when they can get involved and identifies the resources required, the constraints and milestones. Community involvement during the preparation of DPDs and LDDs needs to be in accordance with the SCI.</p>			
<p>Timetable for Production (Key PPS12 milestones are highlighted in bold)</p>	<p>Preparation of draft statement of community involvement with consultation as required by Regulation 25</p> <p>Public participation on draft statement as required by Regulation 26</p> <p>Preparation of submission statement</p> <p>Submission of statement to the Secretary of State as required by Regulation 28</p> <p>Pre-examination consideration of representations</p> <p>Pre-examination meeting</p> <p>Examination period, including commencement of the examination</p> <p>Receipt of Inspector's binding report</p> <p>Adoption and publication of document</p> <p><u>Adopted SCI available on GCC website:</u> http://www.gloucestershire.gov.uk/index.cfm?articleid=9369</p>	<p>October to December 2004</p> <p>January to March 2005</p> <p>March to May 2005</p> <p>June 2005</p> <p>July 2005</p> <p>August 2005</p> <p>October 2005</p> <p>November 2005</p> <p>December 2005</p>	
<p>Arrangement for Production</p>	<p>The SCI was adopted in December 2005. The M&W Planning Policy team led the process. It underwent two statutory consultation periods preceded by an informal information gathering exercise. The SCI content was discussed and shaped by a community forum that was set up to coincide with the first formal consultation period. Stakeholders and the community were involved throughout the preparation of the SCI.</p>		
<p>Post Production</p>	<p>Monitoring and review mechanisms are included to ensure that the SCI is kept up to date. Clearly any changes coming into force through the Town & Country Planning (Local Development) (Amendment) Regulations 2008 will need to be applied in the public participation of the DPD process. To this extent the scope of the SCI is consistent with new amendments in the Regulations.</p>		

Waste Minimisation in Development Projects SPD			
Document Description		Actual Dates for each Stage	Likely Dates for each Stage
<p>This was the first planning document that GCC produced under the new Act. The SPD covers the issue of waste minimisation as set out in saved Policy 36 (WLP). It is a material consideration in determining planning applications, but it does not have the statutory weight provided by Section 38(6) of the 2004 Planning Act.</p> <p>In due course it is envisaged that a waste minimisation policy will be contained in either the WCS or the DC Policies DPD. The SPD will also help to further the strategic vision of reducing the amount of waste that is produced, as set out in the WCS in line with the County's Community Strategy and Joint Municipal Waste Management Strategy (which is currently under preparation).</p>			

Timetable for Production (There are no key PPS12 milestones for SPD production)	Commence preparation of draft supplementary planning document and sustainability appraisal report. Expert discussion group to steer SPD content. Informal Draft SPD and Sustainability Appraisal (SA) report issued for public participation. Formal Draft SPD and Sustainability Appraisal (SA) report issued for public participation as required by Regulation 17. Consideration of consultation representations. Adoption and publication of document. <u>SPD available on the GCC website:</u> http://www.gloucestershire.gov.uk/index.cfm?articleid=10581	June 2005 September 2005 October to December 2005 May – June 2006 July 2006 Sept 2006	
Arrangement for Production	The SPD was adopted (by Gloucestershire County Council) in September 2006. The M&W Planning Policy team undertook the production of the document with stakeholder and political input (where appropriate) to steer the process. The six District Councils in the County provided input into the SPD as appropriate at each stage. The approach, involving stakeholders and the community in the production of this SPD is set out in the SCI.		
Post Production	This SPD will be kept under review; however changes to it will be dependent on revisions to the WCS and DC Policies DPD, which in turn are dependent on national/regional policy. Monitoring and review mechanisms are included to ensure that it is kept up to date.		

Proposals Map DPD			
Document Description		Actual Dates for each Stage	Likely Dates for each Stage
Timetable for Production (Key PPS12 milestones are highlighted in bold)	This DPD will initially be prepared alongside the Minerals Core Strategy and Waste Core Strategy in order to illustrate the spatial aspects of these documents. It will also illustrate the saved site related policies from the MLP. These will be reviewed as appropriate in line with the core strategies. Thereafter the Proposals Map will be reviewed and updated following the adoption of each DPD, illustrating policies set out in DPDs in a way that can be understood by local communities and stakeholders. In particular, the Proposals Map DPD will identify the countywide spatial location of: firstly - preferred areas/areas of search for future mineral extraction; secondly - preferred sites/areas of search for waste management facilities; and thirdly - areas of constraint, which can be readily mapped or are relevant to the MWDF, for example AONB. Note: The detailed aspects of the Proposals Map is likely to be mainly web based.		
Arrangement for Production	The adopted proposals map will be prepared alongside the first round of DPDs. It will be revised and readopted each time a DPD requires changes to be made to the map.	Ongoing	
Post Production	The Proposals Map will be kept under review; however changes to it will be dependent on the adoption of each DPD.		

Waste Core Strategy (WCS incorporate strategic sites for MSW)			
Document Description		Actual Dates for each Stage	Likely Dates for each Stage
<p>The Waste Core Strategy (WCS) sets out the spatial vision, spatial objectives, core policies and strategy for waste development in Gloucestershire over at least 15 years following its adoption (2027). All other DPDs must subsequently be in conformity with the WCS. The WCS will set out key policies for sustainable waste management. It will also include other key spatial matters for waste management, such as strategic locational issues.</p> <p>The WCS will set out an implementation framework (including objectives) for achieving delivery of the identified vision, and then subsequent monitoring systems. The WCS will replace the waste section of the Structure Plan and the strategy contained within the adopted WLP. It must be consistent with national policy. The emerging SW RSS will now not be adopted therefore will only now be a material consideration alongside the Regional Waste Management Strategy and will inform the WCS as appropriate.</p> <p>The WCS, where applicable, draws on objectives from other strategies, including the Community Strategy, Local Transport Plan and the Joint Municipal Waste Management Strategy (JMWMS). The JMWMS, prepared by the County Council in its role as Waste Disposal Authority (WDA), deals with the implementation of the contractual aspects of managing MSW, and data from it will feed into this DPD.</p> <p>The WCS will include a key diagram setting out in diagrammatic form the interpretation of the spatial strategy. This will look to set out the relationship between Gloucestershire and its neighbouring areas, for example the locations of nearby strategic waste management facilities. This DPD deals with the data aspects of managing waste across the whole County of Gloucestershire. This will comprise four main waste streams; municipal solid waste (MSW); commercial and industrial waste (C&I); construction and demolition waste (C&D); and hazardous waste (HW).</p> <p>Following consultation on the WCS Preferred Options on January – March 2008, changes to Government policy and reprioritisation this countywide DPD will now contain strategic preferred sites/areas of search for waste management facilities in particular to meet any residual waste requirements for MSW as set out in the WCS.(* see below). There are also linkages to the WDA business case for residual waste treatment and the relevant waste PFI procurement milestones and dates indicated in <i>italics</i>. It should be noted that the PFI procurement milestones and other dates have altered since 2008, therefore the WCS programme contained in this MWDS has also altered slightly to tie-in and reflect this.</p> <p>The Proposals Map is dependent on the outcome of the site specific aspects of this DPD and in turn relate to the strategy of the waste core DPD.</p>			

<p>Timetable for Production (Key PPS12 milestones are highlighted in bold)</p>	<p>Pre-production period, including commencement of document preparation Initial questionnaire on Issues and Options (newsletter sent out jointly with WDA) <u>M&W Newsletter No.4 available on the GCC website:</u> http://www.gloucestershire.gov.uk/index.cfm?articleid=1405</p> <p>Preparation of issues and alternative options and Sustainability Appraisal (SA) report</p> <p>Waste Forum (held jointly with the WDA as part of JMWMS preparation)</p> <p><u>Consultants Report on the JMWMS and Waste Planning Stakeholder Forum held on the 22nd March 2006:</u> http://www.gloucestershire.gov.uk/index.cfm?articleid=17989</p> <p>Public consultation as required by Regulation 25 (Reg amended)</p> <p>Consideration of representations and discussions with community and stakeholders, and preparation of prepared options document http://www.gloucestershire.gov.uk/index.cfm?articleid=17989</p> <p>Approval of preferred options by decision makers</p> <p>Public participation on preferred options document and Sustainability Appraisal (SA) report as required by Regulation 26 (Regulation amended June 2008) http://www.gloucestershire.gov.uk/index.cfm?articleid=17990</p> <p>*Following representations by certain stakeholders including GOSW/RPB, new government policy & for prioritized requirements of WDA, the WCS needs to incorporate strategic sites for waste management sites and in particular for residual MSW diversion. The timetable for DPD preparation requires amendment to allow for this process. This includes additional consultation on strategic sites which now requires to be built into the plan making process</p> <p><i>WDA process – Outline Business Case for PFI funding submitted to Defra</i></p> <p>Pre-production period, including commencement of site aspects of document preparation and tendering for consultants to carry out any /technical work</p> <p>Initial newsletter/call for sites on MSW strategic sites Issues and Options (Part of new Regulation 25) http://www.gloucestershire.gov.uk/index.cfm?articleid=1405</p> <p>Preparation of site information/evidence gathering (Reg 25)</p> <p>Consultation with statutory bodies on context and scope of Sustainability Appraisal (SA) for Strategic Waste Sites took place for a statutory 5 week period. http://www.gloucestershire.gov.uk/index.cfm?articleid=19452</p> <p><i>WDA process - DEFRA approval of OBC</i></p> <p>Technical assessment of site options</p> <p><i>WDA process -Start of procurement process</i></p> <p>Consideration of technical options and discussions with stakeholders, and preparation of revised pre-submission document incorporating strategic sites allocations (Reg 25)</p> <p><i>WDA process - Invitations from industry for outline solutions</i></p> <p>Approval of publication participation options documents by decision makers</p>	<p>June 2005</p> <p>November 2005</p> <p>November to May 2006</p> <p>March 2006</p> <p>July to September 2006</p> <p>September 2006 to October 2007</p> <p>November 2007</p> <p>January 2008</p> <p>April 2008</p> <p><i>April 2008</i></p> <p>May 2008 onwards</p> <p>June 2008</p> <p>June 2008 to November 2008</p> <p>July/August 2008</p> <p><i>October/November 2008</i></p> <p>November 2008 to January 2009</p> <p><i>January 2009</i></p> <p>February 2009 to May 2009</p> <p><i>July 2009</i></p> <p>Cabinet Oct 2009</p>	
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	<p>Public participation on pre-submission Options documents and Sustainability Appraisal (SA) report (Reg 25)</p> <p><i>WDA process – receipt of outline solutions from industry</i></p> <p><i>WDA process –approval a four companies to be invited to submit detailed solutions</i></p> <p><i>WDA process - invitations from industry for detailed solutions</i></p> <p>Consideration of representations and discussions with community and stakeholders (Reg 25)</p> <p>Preparation of publication development plan document and any amendments to the Sustainability Appraisal (SA) report. Further consultation on additional options if required</p> <p>Approval of proposed submission documents by decision makers</p> <p>Publication - Public consultation period on proposed submission development plan document and Sustainability Appraisal (SA) (Regulation 27)</p> <p>Consideration of representations on proposed submission documents</p> <p><i>WDA process – Cabinet decision to shortlist tenders</i></p> <p>Consultation on "Focused Changes" to the Publication document</p> <p>Submission of development plan document and Sustainability Appraisal (SA) report to the Secretary of State (Regulation 30)</p> <p><i>WDA process - Call for final tenders</i></p> <p><i>WDA process – Preferred Bidder announced</i></p> <p>Pre-examination meeting (if required)</p> <p>Examination period, including commencement of the examination hearings</p> <p><i>WDA process - Residual planning application(s) submitted</i></p> <p>Receipt of draft Inspectors report (LPA has two weeks for fact check)</p> <p>Receipt of Inspector's final binding report</p> <p>Adoption and publication of document, including revised proposals map</p> <p><i>WDA process –Residual waste contract awarded</i></p> <p><i>WDA process - Residual planning application(s) determined</i></p> <p><i>WDA/contractor process - Operational commencement - subject to planning permission, environmental permit process, construction process, scale complexity etc-</i></p> <p><i>(*Timeline for the residual waste project is dependent on the maturity of the process)</i></p>	<p>November 2009 to January 2010</p> <p><i>September 2009</i></p> <p><i>December 2009</i></p> <p><i>February 2010</i></p> <p>Feb 2010 – May 2010</p> <p>May 2010 – October 2010</p> <p>November 2010</p> <p>December 2010 – Jan 2011</p> <p>February 2010</p> <p><i>March 2011</i></p> <p>July 2011 – August 2011</p>	<p>September 2011</p> <p><i>Autumn 2011*</i></p> <p><i>Autumn 2011*</i></p> <p>October 2011</p> <p>November/December 2011</p> <p><i>Winter 2011/12*</i></p> <p>February 2011</p> <p>February/March 2011</p> <p>March/April 2012</p> <p><i>Summer 2012*</i></p> <p><i>Winter 2012/13*</i></p> <p><i>Spring 2015*</i></p>
Arrangement for Production	<p>The M&W Planning Policy team will undertake the DPDs production with political input and decision-making where appropriate to steer the process.</p> <p>The approach to involving stakeholders and the community in the production of this DPD is set out in the Statement of Community Involvement.</p> <p><i>All matters italics are undertaken by officers/consultants etc involved in the waste management project. Both processes of the WPA and the WDA will inform each other and require considerable input as appropriate.</i></p>		

Post Production	This DPD will be kept under monitoring and review. Mechanisms will be included to ensure that the core strategy is kept up to date.	
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Minerals Core Strategy (MCS)			
Document Description		Actual Dates for each Stage	Likely Dates for each Stage
<p>The Minerals Core Strategy (MCS) sets out the spatial vision, spatial objectives, core policies and strategy for minerals development in the County over the 15 years following adoption. In addition, the MCS sets out an implementation framework (including objectives) for achieving delivery of the vision, and subsequent monitoring systems. The MCS must be consistent with national policy. All other DPDs must subsequently be in conformity with the MCS.</p> <p>The MCS will include aspects of the minerals section of the Structure Plan combined with a review of the strategic content in the adopted MLP. It will set out the framework for addressing the County's appropriate contribution to the national need for minerals whilst balancing social, economic and environmental issues. It deals with the implications for Gloucestershire of the sub-regional apportionment of sand and gravel (S&G) and crushed rock (C/R). Although it covers the entire County, minerals can only be extracted from where they occur naturally.</p> <p>The MCS will determine the implications of the sub-regional aggregate requirements prior to assessing site allocations needed to meet that provision. It will also cover other key spatial matters relating to minerals, such as the strategic locational issues and potentially strategic minerals site allocations. Government policy (MPS 1 – Nov 2006) will be significant guidance in shaping what is included within the MCS.</p> <p>Any detailed DPDs, if required, would be prepared following adoption of the MCS.</p> <p>In addition, the MCS will include a key diagram setting out in diagrammatic form the interpretation of the spatial strategy. This will look to set out the relationship between Gloucestershire and its neighbouring areas, for example the location of cross boundary mineral resources and strategic mineral sites.</p> <p>Following consultation of the MCS & WCS Preferred Options during January – March 2008, there will be changes in content and the timetable of both documents (see WCS profile)</p>			

<p>Timetable for Production (Key PPS12 milestones are highlighted in bold)</p>	<p>Pre-production period, including commencement of document preparation</p> <p>Initial questionnaire on Issues and Options (including a joint newsletter with the WCS)</p> <p><u>M&W Newsletter No.4 available on the GCC website:</u> http://www.gloucestershire.gov.uk/index.cfm?articleid=1405</p> <p>Preparation of issues and alternative options and Sustainability Appraisal (SA) report</p> <p>Minerals Stakeholder Forums (two events held on the 11th and 18th July 2006 in the Forest of Dean and Cotswold's)</p> <p><u>Agendas, Presentations & Factsheets available on the GCC website:</u> http://www.gloucestershire.gov.uk/index.cfm?articleid=13348</p> <p>Public consultation as required by Regulation 25</p> <p>Consideration of representations and discussions with community and stakeholders, and preparation of preferred options document. http://www.gloucestershire.gov.uk/index.cfm?articleid=17763</p> <p>Approval of preferred options by decision makers.</p> <p>Public participation on preferred options document and Sustainability Appraisal (SA) report as required by Regulation 26 http://www.gloucestershire.gov.uk/index.cfm?articleid=17764</p> <p>Following representations by certain stakeholders including GOSW/RPB the WCS needs to incorporate locational aspects of strategic waste management sites. The timetable for DPD preparation requires amendment to allow for this process. This includes additional consultation on strategic waste sites which now requires to be built into the plan making process. This has subsequent repercussions on the preparation of MCS. The timing of these stages is affected by prioritization of the WCS. In addition new National & Regional Guidelines for aggregates published in 2009 and subsequent sub-regional apportionment processes in 2010 need to be taken into account. Subsequently the MCS will include strategic sites. There needs to be a strategic sites options consultation (similar to the WCS sites options) before moving towards the formal stages of the MCS.</p> <p>Consideration of representations and discussions with community and stakeholders, and preparation of aggregates site options document. This includes liaison with industry from 2010 regarding deliverability of aggregate sites.</p> <p>Approval of revised pre-submission documents by decision makers</p> <p>Public participation on pre-submission Options documents and Sustainability Appraisal (SA) report (Reg 25)</p> <p>Consideration of representations and discussions with community and stakeholders (Reg25)</p> <p>Preparation of draft publication development plan document and any amendments to the Sustainability Appraisal (SA) report. Further consultation on additional options if required (Reg 25)</p> <p>Approval of proposed submission document by decision makers</p> <p>Draft Publication - Public consultation period on proposed submission development plan document and Sustainability Appraisal (SA) prior to formal submission (Regulation 25)</p>	<p>June 2005</p> <p>November 2005</p> <p>November to June 2006</p> <p>July 2006</p> <p>July to September 2006</p> <p>September to October 2007</p> <p>November 2007</p> <p>January 2008</p> <p>April 2008</p>	<p>Ongoing from 2008 onwards</p> <p>Spring 2012</p> <p>June/July 2012</p> <p>July/August 2012</p> <p>Autumn 2012</p> <p>November 2012 to February 2012</p> <p>March/April 2013</p> <p>April - May 2013</p>
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	<p>Consideration of representations and discussions with community and stakeholders (Reg25)</p> <p>Approval of proposed submission document by decision makers</p> <p>Publication - Public consultation period on proposed submission development plan document and Sustainability Appraisal (SA) prior to formal submission (Regulation 27)</p> <p>Pre-examination consideration of representations</p> <p>Submission of development plan document and Sustainability Appraisal (SA) report to Secretary of State (Regulation 30)</p> <p>Pre-examination meeting (if required)</p> <p>Examination period, including commencement of the examination</p> <p>Receipt of Inspector's report</p> <p>Adoption and publication of document, including revised proposals map</p>		<p>June 2013</p> <p>July 2013</p> <p>July/August 2013</p> <p>September 2013</p> <p>September/October 2013</p> <p>November 2013</p> <p>December 2013/January 2014</p> <p>February/March 2014</p> <p>April/May 2014</p>
Arrangement for Production	The M&W Planning Policy team will undertake MCS production with political input where appropriate to steer the process. The resources required to produce the MCS are set out in section 5 of this scheme. The approach to involving stakeholders and the community in the production of this DPD is set out in the Statement of Community Involvement.		
Post Production	The MCS will be kept under review; however changes to it will be dependent on revision to the RSS. Monitoring and review mechanisms will be included to ensure that it is up to date.		

Potential Minerals and Waste Development Plan Documents (plus Annual Monitoring Report)

Development Control (DC) Policies DPD			
Document Description	If required this DPD will contain the policies against which planning applications for minerals and waste development will be determined in order to meet the strategic vision. However changes in government policy such as the revised PPS12 (June 2008) suggests that the content of this document could be much slimmer than originally envisaged. It is likely that this document will contain the review of residual DC policies remaining on both the Minerals and Waste Local Plans from 2003 and 2004 respectively.	Actual Dates for each Stage	Likely Dates for each Stage
			Commencement 2014

Waste Site Allocations (WSA) DPD			
Document Description	<p>If required this DPD will contain those allocations other than strategic sites contained in the WCS.</p> <p>The precise content of this DPD will relate closely to the form, content and outcome of the WCS preparation. It is likely that a future waste site allocations DPD relating to supporting infrastructure for strategic sites and any future landfill capacity will be required but again the exact timeframe is not currently known and will require review in the process. In particular, the ongoing review of landfill capacity will have a major role in deciding whether a site allocations document may come forward and indeed there may be a requirement for a DPD that deals mainly with future landfill provision, potentially commencing in 2017/2018.</p>	Actual Dates for each Stage	Likely Dates for each Stage
			If required commencement 2014

Mineral Site Allocations (MSA) DPD			
Document Description	<p>Subject to the publication of PPS 12 in June 2008 it is not clear at this Stage as to whether aspects of this DPD can be incorporated within the MCS and WCSs. Any DPD covering this area will include aspects of the following:</p> <p><i>Currently the site/area allocations and detailed site-specific policies are saved in the adopted MLP. To some extent the actual content of the MSA DPD will be very much dependent on the outcome of the MCS as key strategic locational matters may be dealt with in that DPD. Therefore the content of the MSA will be kept under review as to the form and content.</i></p> <p><i>The proposals map is dependent on the outcome of the site specific aspects of this DPD, which in turn relate to the MCS.</i></p>	Actual Dates for each Stage	Likely Dates for each Stage
			If required commencement 2014

Annual Monitoring Report (AMR)		
Document Description	<p>This document is prepared annually (covering the financial year 1st April – 31st March) by the M&WPA to measure how effective policies are for determining planning applications. In addition, the document sets out updated data.</p> <p>It will cover the whole county.</p>	Likely Dates for Production
Timetable for Production (Key PPS12 milestones are highlighted in bold)	Annually produced document.	<p>By 31st December* of each year – covering the previous financial year up to 31st March</p> <p><i>* the new emerging legislation will remove the need to submit to government and give local authority more discretion over when the AMR is produced.</i></p>
Arrangement for Production	The M&W Planning Policy team will undertake the document's production. The resources required to produce the document are set out in section 5 of this scheme.	

4. Key Milestones and Timetable for Preparation of DPDs

4.1 A MWDF preparation timetable covering the next three years up to April 2014 is set out overleaf. The preparation of each proposed local development document (LDD) is indicated on the timetable by the presence of a colour - shaded bar. The key production milestones for each document are also highlighted. *(These milestones are based on those that were formally advised by original PPS12 (2004) as well as Best Value Performance Indicators (BVPI) 200b and 200c. These were replaced by National Indicators of which did not have any direct relevance to the minerals & waste DPDs. As of 31st March 2011, many of the National Indicators have now been stopped. Although the old BVPIs are not strictly applied, in the absence of any other relevant indicators, they are used here indicatively for minerals and waste DPD preparation).*

4.2 The Minerals and Waste Core Strategies are both currently being prepared, with some of the evidence gathering, survey work and initial public consultation already completed. Early public participation in accordance with the former Regulation 25 (2004) has taken place via the following means:

- The publication and wide distribution of several newsletters;
- The holding of three public forums;
 - (1) March 2006 - a waste forum in partnership with the Council's Joint Municipal Waste Management Strategy (JMWMS);
 - (2) July 2006 - a minerals forum in the Forest of Dean;
 - (3) July 2006 - a minerals forum in the Cotswolds;
- The publication of Issues & Options Papers and accompanying Sustainability Appraisal Reports for the WCS and MCS in July 2006 and September 2006, respectively.

In addition meetings and discussions with other key stakeholders such as District Councils and adjacent MPAs & WPAs are ongoing.

4.3 In accordance with former Regulation 26 (2004 Regs) the consultation was undertaken on Preferred Options Minerals and Waste Core Strategies in early 2008. However as highlighted elsewhere, significant issues affect the progress of the MWDF as originally envisaged. These included major reforms to the planning system, new PPS 12 (June 2008), key recommendations resulting from the MCS/WCS preferred options consultation (Jan – March 2008) and critical prioritisation of project work on the long-term solution to manage Gloucestershire's waste. Subsequently in terms of future MCS and WCS DPD preparation progress the key production milestones were altered and extended. This revision allows for changing circumstances which have, or are about to take effect. This has so far included the strategic waste Site Options consultation in autumn 2009. This process included discrete consultation through October and

November 2009. This resulted in 457 responses from stakeholders. The Waste Core Strategy was published in December 2010 under Regulation 27 which received over 200 comments from 48 stakeholders. A further consultation on "focused changes" to the Publication document was undertaken from June to August 2011.

4.4 A key emerging issue for the WCS is the development of a specific strategy in parallel with the residual waste project for procuring waste treatment infrastructure. The WCS is intended to provide greater certainty for the procurement process and vice versa the work on procurement should help to indicate possible approaches for treatment and the selection of suitable sites. The key milestones for the procurement project timetable are highlighted (in *italics*) and interwoven where relevant in the detailed WCS document profile. As part of the 2009 consultation process the County Council presented a series of road shows at venues near to the 13 site options locations contained in the consultation papers. These were undertaken jointly with the WDA where officers were on hand to present the issues regarding the residual waste project while listening to people's views and local knowledge.

4.5 The next stage of the MCS intend to take forward strategic site options for aggregates. This will include making provision for the future requirement identified from the most recent National and Regional Guidelines for Aggregates, a review of the MLP strategic Preferred Areas and any new possible site options. It will also identify the options for Mineral Safeguarding Areas.

4.6 The adoption of the WCS and MCS will have a major role in shaping resource management and development with these areas of planning. Moving beyond that the shape of the Core Strategies will also have an impact on the Minerals and Waste Site Allocations DPDs and the Development Control Policies DPD as required. Some of these issues may now be included within the Core Strategies and potentially there may be no need for policies to be included in a DPD if they replicate Government policy. The requirement/content of any future DPDs will be monitored through the AMR.

Gloucestershire MWDS Indicative Timeframe from 01/08/2011- 30/04/2014

2011							2012							2013							2014												
	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A
MCS													O									dP			P		S	M		E			A
BVPI 200b													3									3			3		4			5			6
MCS SA													O									dP			P		S						
BVPI 200b													3									3			3		4						
WCS		S	M		E					A																							
BVPI 200b		4			5					6																							
WCS SA																																	
BVPI 200b																																	
Proposals Map																																	
AMR																																	
BVPI 200c					7													7											7				

DOCUMENT KEY:

MCS Mineral Core Strategy DPD
WCS Waste Core Strategy DPD
MWDS Minerals & Waste Development Scheme
AMR Annual (Minerals & Waste) Monitoring Report
(SA) Accompanied Sustainability Appraisal Report

KEY MILESTONES (2008 PPS 12 milestones in bold):

C Consult statutory bodies on SA scope*
O Public participation on Options
dP Draft Publication of proposed submission papers
P Publication of proposed submission papers
S Submission to Secretary of State
M Pre Examination Meeting
E Independent Examination
A Document Adoption

* The consultation with the statutory bodies on the scope of the SA was undertaken before the submission of this revised MWDS. See individual document profiles for details.

BEST VALUE PERFORMANCE INDICATOR (BVPI) MILESTONE STAGES KEY:

Note – These BVPIs have now been replaced but no relevant indicator exists fro the MWDS or for minerals & waste DPDs.

For BVPI 200b

- 2 Consultation with statutory bodies on scope of SA scoping report for SA Report
- 3 Pre submission stages & SA Report
- 4 Submission of DPD and SA Report
- 5 Independent Examination of DPD
- 6 Adoption of DPD

For BVPI 200c

- 7 Publish Annual Monitoring Report by 31st Dec each year

5. Resources for Preparation of M&W LDDs

5.1 Staff resources for the preparation of LDDs primarily comprise of the Gloucestershire County Council former Minerals and Waste Planning Policy Team. The team is part of a larger Strategic Planning team and the resources available to work on Minerals & Waste DPDs primarily consist of a Principal Planning Officer (who is the project manager for the Minerals and Waste DPDs), a Senior Planning Officer, two Planning Officers and a Technical Officer providing support such as with the preparation of the consultation database for the Publication and Submission stages. The budget is established to undertake the WCS Independent Examination. However, for the remaining stages of the minerals and waste development plants, it is anticipated that the budget will be found but nothing is certain in the current economic climate. Some consultancy support has been used for discrete areas of work such as technical advice or support of the sustainability appraisal.

5.2 The MWDS will be prepared in consultation with external partners and other key stakeholders. They will be consulted, partly to make sure that they are aware of the potential call upon their resources.

Internal Partners

5.3 The principal internal partners for preparation of these documents will be:

- Development Control Team
- County Landscape Architect (currently consultants)
- County Archaeologist
- County Ecologist
- Transport Planning Officers
- Gloucestershire Highways team (as appropriate)
- Public Rights of Way team
- Strategic Waste Management Team
- Lead Member input/support

External Partners

5.4 The principal external partners for the preparation of Local Development Documents will be:

- CLG and DEFRA
- Planning Inspectorate
- Environment Agency
- Natural England
- English Heritage
- Gloucestershire District Councils & neighbouring District Councils

- Adjacent Mineral & Waste Planning Authorities
- Gloucestershire Wildlife Trust

Constraints, Risk and Contingencies

5.5 The main constraints on the preparation of LDDs would be the loss of staff or reductions in the budget, particularly within Gloucestershire County Council. The recruitment of experienced and able staff is difficult for planning departments in general and continuing uncertainty about career prospects at County Councils and Local Authority in general is compounding this. However it would be difficult at this stage to determine whether or not the LDD indicative timeframe will require revision in the future as this would be subject to internal and political agreement and the delivery of corporate priorities. It must be recognised that recruitment, retention of staff and future budget cuts are major risks to the work programme and the most recent restructure has therefore in part influenced this revision of the MWDS. In addition a major risk is changing priorities to the future budget for the next three fiscal years covered by the MWDS.

5.6 A key issue for the County Council is the need to develop residual waste treatment infrastructure for municipal waste. A major risk for the residual waste project is obtaining planning permission for a waste facility. The residual waste procurement project has identified these risks and how the County Council intends to manage them. The WCS plays an important role to assist the process in identifying the provisional requirements and potentially suitable waste management sites. The main risk here is to achieve adoption of the WCS in 2012. Also in this MWDS there have been adjustments to the MCS timelines to allow the prioritisation of the WCS site work and to take account of changes to the waste procurement project since the last MWDS.

5.7 Other risks comprise changes to guidance requiring more detailed or more numerous policy reviews than was initially anticipated, including unforeseen issues being raised following community involvement. The speed of response from external agencies is another risk area, for example Government Office responses to the MWDS or DPDs and the Planning Inspectorate's (PINS) ability to timetable and report quickly on Independent Examinations. The problems with the 2004 planning system still trying to 'bed-in' and the amendments through the new PPS12 (2008) are also forthcoming risks to the plans and potential programmes. An additional risk is clarity as to where the planning system is now heading with a change in Government. Already the abolition of the Regional Spatial Strategy part of the Development Plan system has been announced by the new Secretary of State in 2010. With other changes to be made this year via the Localism Bill, new Regulations and the revised national planning policy framework, there could be issues raised which cause difficulties in taking the WCS and MCS through the process envisaged in this MWDS. The Planning Inspectorate has already indicated that they might have to revise the timing of the Independent Examinations and reporting to the County Council, depending on a number of factors such as the amount of representations received. The County Council will address any such

changes in the timetable as advised by PINS through the rolling three-year programme. At first any such issues will be reported through the statutory Annual Monitoring Reports.

5.8 In summary a number of factors which occurred in late 2010/2011 including a restructure of the entire planning unit and a need for an additional 'focused change' consultation stage to the Publication Waste Core Strategy resulted in slight tweaks to the WCS milestones. It is envisaged that the Waste Core Strategy will be submitted to Secretary of State in early September. An additional 'Regulation 25' consultation stage has also been factored into the MCS milestones, which will follow once the main milestones of the WCS are concluded next year.

6. Evidence Base for Preparation of M&W DPDs

6.1 The County Council requires an evidence base for the preparation of its DPDs. The various information sources, studies and monitoring regimes that will provide sufficient information are shown in the Tables 1-3 below.

Other Relevant Documents

6.2 Other relevant documents besides the sources listed in the Tables below are:

- Gloucestershire Strategic Partnership Community Strategy – including Local Area Agreements (LAAs);
- Gloucestershire County Council Community Strategy;
- Gloucestershire County Council Corporate Strategy;
- Regional Spatial Strategy (unadopted) (formerly RPG10)(*only a material consideration*);
- Local Transport Plan;
- AONB Management Plans;
- District Local Plans and emerging Local Development Frameworks (LDFs);
- Municipal Waste Management Strategy;
- Technical studies published principally by CLG and the Environment Agency.

These documents and strategies are relevant as they contain elements that provide information relating to how particular bodies/organisations would like to see Gloucestershire develop. The MWDF will seek to link with these programmes where appropriate. It should be noted that a comprehensive suite of evidence papers were published in 2007/2008 to support the consultation of the preferred options stage of the MCS and WCS. There is also a significant evidence base to support the WCS site options which were published in autumn 2009. These are available on the Gloucestershire County Council web page along with updated evidence papers produced to support the Publication stage of the Waste Core Strategy.

Sustainability Appraisal / Strategic Environmental Assessment

6.3 The County Council is required to carry out a Sustainability Appraisal (SA) of its Minerals & Waste DPDs and SPDs. SA incorporates the requirements of the SEA Directive: European Union Directive 2001/42/EC¹

6.4 SA tests the broad sustainability of plans i.e. their potential environmental, social and Economic effects. Government guidance on undertaking SA recommends a five-stage approach:

¹ It should be noted that the current Waste Local Plan and Minerals Local Plan were subject to an SEA as part of the process leading to their adoption.

Stage A:

Setting the context and objectives, establishing the baseline and deciding on the scope. Once developed, this 'SA Framework' informs the whole appraisal process. The Framework is made up of a Context Report and a Scoping Report. The baseline data within these reports has links to other baseline datasets e.g. within the RSS, the JMWMS and the LTP. For each DPD or SPD produced, stages B, C, D & E are followed.

Stage B:

Developing and refining options and assessing effects.

Stage C:

Preparing the Sustainability Report.

Stage D:

Consulting on the preferred options of the DPD [or SPD] and SA Report.

Stage E:

Monitoring the significant effects of implementing the DPD [or SPD].

6.5 SA Reports are consulted on and accompany plans and any consultative stages up to and including the pre-submission publication stage, and at Submission stage itself.

6.6 The SA Context Report and Scoping Report (making up 'The SA Framework') was completed and published in August 2005. The following table details the updates to the Framework since then.

SA Framework Document	Date
Original SA Framework Context Report & Scoping Report	August 2005
Update 1 SA Framework Context Report & Scoping Report	November 2005
Update 2 SA Framework Context Report & Scoping Report	April 2006
Update 3 SA Framework Context Report & Scoping Report	Due in January 2009
SA Framework Combined Context & Scoping Report for Strategic Waste Sites	June/July 2008
SA Report for Strategic Waste Sites	April 2009

Consultation on the Context & Scoping Report for Strategic Waste Sites took place for a statutory 5 week period in July/August 2008. The amended document will be incorporated into the Update 3 Context Report and Scoping Report which is due to be completed in October 2008 and placed on the website. Any other updates or revisions will be published as appropriate during the commencement of new DPDs. All SA related documents are available on the County Council's website at: <http://www.gloucestershire.gov.uk/index.cfm?articleid=11577> . These include the SA

of the Publication Waste Core Strategy published December 2010 and the update produced for the 'focused change' consultation in June 2011.

Annual Monitoring Report and Review of the MWDS

6.7 The County Council is required to prepare an annual monitoring report covering the financial year 1st April to 31st March. This will:

- track progress on all documents listed in the MWDS;
- assess whether each document is to timetable and is likely to remain so;
- identify saved or adopted policies that are not being implemented;
- if necessary, propose amendments to the MWDS to enable document preparation; timetables to be altered, or to include a DPD review programme;
- link to the key regional targets and indicators where appropriate;
- monitor the extent and the effect of policy implementation.

6.8 The first AMR 2004/2005 was submitted to the Secretary of State and published in late December 2005. All of Gloucestershire's AMRs are available on the web at <http://www.gloucestershire.gov.uk/amr> .

1. Evidence Base For All Development Plan Documents*

** Please Note that the SA Context and Scoping Reports provide more details on these matters*

Data:	Sources:
Ecological Data	Gloucestershire County Ecologist Gloucestershire Biological Records Centre Gloucestershire Wildlife Trust, English Nature Gloucestershire Economic Development Unit SW Regional Observatory
Landscape and Countryside Character	Gloucestershire County Landscape Architect Countryside Agency County, Borough and Districts
Geology	OS Geological Maps, British Geological Survey Published sources
Soils	Soil Resources Institute, DEFRA
Archaeology, Scheduled Monuments and Heritage	Gloucestershire County Archaeologist (Sites and Monuments Record) English Heritage
Extent of designated and protected areas, plus areas allocated for other forms of development	Local Plans / LDDs prepared by DCs
Water environment and pollution	Environment Agency, Centre for Ecology and Hydrology British Geological Survey (groundwater), DEFRA English Nature
Traffic levels, road classification, designated lorry routes, road improvements and rail network	GCC Highway Network Improvement Unit Department for Transport Highways Agency
Air quality and noise	DEFRA
Demographic data	Gloucestershire CC Research Team Census, Other Office of National Statistics sources SW Regional Observatory
Economic and Social Data	Gloucestershire CC (Maiden & GLMIU), Census, DTI, SW Regional Observatory
Sustainability	Government Quality of Life Counts Regional Sustainable development web site UK Climate Impacts Programme (UKCIP)
Public Opinion	Best Value Surveys of Planning Issues

2. Evidence Base For Minerals Development Plan Documents*

** Please Note that the SA Context and Scoping Reports provide more details on these matters*

Data:	Sources:
Mineral Resources	Published BGS/CLG Reports GCC Monitoring Reports
Data on minerals production and reserves across the Plan area <ul style="list-style-type: none"> GCC forecasts of minerals requirements ('real need/real supply' scenarios) GCC forecasts of reserves – landbank assessment 	Annual Minerals Raised Inquiry (AMRI) data supplied by the minerals industry to the Office for National Statistics annually Aggregates Monitoring (AM) Surveys currently undertaken every 4 years – next survey 2005 South West Regional Aggregates Working Party (SWRAWP) Annual Reports Most of the base data is collated by the MPAs at an MPA level
Data on recycling and secondary aggregate production	Various including: <ul style="list-style-type: none"> CLG monitoring RTAB/SWRAWP monitoring Environment Agency monitoring Waste Development Documents monitoring
Monitoring Regional/inter-regional demand for minerals (principally aggregates)	SWRAWP/RPB – note regional planning to be abolished as announced 2010.
Monitoring Regional/inter-regional demand for minerals (principally aggregates)	SWRAWP/RPB - note regional planning to be abolished as announced 2010.
Results of monitoring minerals planning applications and decisions	Adjoining authorities (including WCC/SBC, South Glos) (consultation on planning applications of cross boundary significance)

Monitoring LDDs produced in neighbouring authorities	Adjoining authorities
Monitoring targets to be established in the revised LDDs	Gloucestershire CC
Monitoring targets established in the remaining elements of the 'saved plan'	Gloucestershire CC
Site Appraisals	Gloucestershire CC
Sustainability Appraisals (SA)	Gloucestershire CC
3. Evidence Base For Waste Development Plan Documents* <i>* Please Note that the SA Context and Scoping Reports provide more details on these matters</i>	
Data:	Sources:
Data on Municipal Waste arisings, transfer, treatment and disposal	Gloucestershire CC and Districts (WCAs)
Forecasts of waste arisings, treatment and disposal	Gloucestershire CC (WPA and WDA) and EA
Data on other waste streams and on waste movements, recovery and pollution controls	Environment Agency
Regional Waste Strategy	SWRA / RTAB - note regional planning to be abolished as announced 2010.
Results of monitoring planning applications And other indicators specified in Waste Local Plan	Gloucestershire CC
County and Borough Council surveys of remaining voidspace at landfill sites	Gloucestershire CC
Renewable Energy	Renewable Energy Statistics Database (Restats)
Site Appraisals	Gloucestershire CC
Sustainability Appraisals	Gloucestershire CC

7. Process for Preparation of M&W DPDs

7.1 It should be noted that the process outlined below may be subject to change and review following the election of new Government in 2010. Currently there are four stages in the preparation of a DPD:

1. Pre-production - survey and evidence gathering;
2. Production – Preparation of and consultation on 'Draft Issues, Options, 'Pre-submission publication' and 'Submission' documents as appropriate to the type of DPD;
3. Examination – the independent examination into the soundness of the plan;
4. Adoption – the binding Inspector's Report and adoption.

Pre-Production

7.2 GCC will prepare and maintain an up-to-date information base on the social, economic and environmental characteristics of their area (identify opportunities and constraints). This includes population distribution, transport systems and any other considerations that may affect these matters. Much of this information will be contained in AMRs and the baseline element of the SA Framework.

Production

7.3 GCC will undertake SA/SEA of any consultative stages up to and including pre-submission publication and an SA Report will also accompany the submission document as appropriate. It should be noted that revised PPS12 (June 2008) and new development plan regulations have amended slightly the requirements for the original Issues & Options & Preferred Options consultation stages subject to the nature of the DPD being prepared. These requirements have been considered and are taken into account in the timetables indicated in this MWDS.

7.4 Preparation of Issues/Evidence gathering (Part of new Regulation 25)

Early assessment must be taken on key issues. When preparing DPDs, GCC will have regard to: National policies/guidance; RSS, and adjoining RSS (to be replaced as announced 2010 but still a material consideration as appropriate); the Community Strategy; other LDDs; stakeholder involvement and the resources available for implementing the proposals.

7.5 Participation/publication on Pre-submission/Options (Part of new Regulation 25, Town & County Planning (Local Development) (Amendment) Regulations 2008)

GCC will subject pre-submission options documents to a 6 - 8 week consultation period. Any representations to the pre-submission document do not go forward to Independent Examination, but GCC will have regard to them in producing the proposed submission document, including an explanation as to how they have affected the policies. Although not technically required through new 2008 regulations an appraisal of which options are preferred and those which are rejected is likely to be required especially for a Core Strategy.

7.6 Submission to SoS of the Document

New statute introduced in 2008 now requires that there will be a formal consultation of the proposed submission documents for a period of 6 weeks prior to submission under new regulation 27. This will hopefully ensure that the DPD is sound and can be formally submitted to the Secretary of State. These representations should also help to identify issues to be explored at Inquiry.

Independent Examination

7.7 Is the plan sound? The criteria for assessing 'soundness' is set out in national guidance (PPS12, Para 4.51 & 4.52) and the Planning Inspectorate's guide to assessing the soundness of development plan documents. National guidance states that the presumption will be that the DPD is sound unless it is shown to be otherwise as a result of evidence considered at the examination. The criteria for assessing whether a DPD is sound will apply individually and collectively to policies in the DPD. A DPD will be sound if it is justified, effective and is consistent with national policy (PPS 12 June 2008)

Adoption

7.11 Following the Independent Examination the Planning Inspector will produce a report containing recommendations for the County Council. These will be binding on the Authority and will be incorporated into the final adopted DPD.

Appendix A – Glossary of Terms

Area Action Plan (AAP): Provide a planning framework for areas of change and areas of conservation.

Annual Monitoring Report (AMR): Assesses the implementation of the LDS and extent to which the policies in LDDs are being achieved.

BPEO: (Best Practical Environmental Option) – A process for examining waste management proposals that was contained in PPG10. It has since been removed from the decision-making framework by PPS10.

Community Strategy: The Local Government Act 2000 requires local authorities to prepare a Community Strategy. It sets out the broad vision for the future of the local authority's area and proposals for delivering that vision.

Core Strategy (CS): Sets out the long-term spatial vision for the local planning authority area and the strategic policies and proposals to deliver that vision.

Development Control policies: A suite of criteria-based policies, which are required to ensure that all development within the area meets the vision and strategy set out in the core strategy.

Development Plan Document (DPD): Spatial planning documents that are subject to independent examination. There will be a right for those making representations seeking change to be heard at an independent examination.

Department for Communities and Local Government (DCLG): Government department with responsibility for planning, housing, local government reform and urban regeneration. It replaced the Office of the Deputy Prime Minister (ODPM) in May 2006.

Engagement: Entering into a deliberative process of dialogue with others, actively seeking and listening to their views and exchanging ideas, information and opinions. Unlike 'mediation' or 'negotiation' engagement can occur without there being a dispute to resolve.

Enquiry by Design: This process helps reach agreement between groups that would normally hold differing aspirations by bringing them together and focusing on the sustainability and quality of the urban environment itself. All concerns - technical, political, environmental and social - are tested and challenged by the design itself, so that the design leads the process and doesn't follow it.

Inspector's Report: This will be produced by the Planning Inspector following the Independent Examination and will be binding on the County Council.

Local Development Framework (LDF): Comprises a portfolio of local development documents, which will provide the framework for delivering the spatial planning strategy for the area.

Local Development Document (LDD): A document that forms part of the Local Development Framework. Can either be a Development Plan Document or a Supplementary Planning Document.

Local Development Scheme (LDS): Sets out the programme for the preparation of the local development documents. Must be submitted to Secretary of State for approval within six months of the commencement date of the Act regardless of where they are in terms of their current development plan.

Local Strategic Partnership (LSP): Non statutory, non-executive body bringing together representatives of the public, private and voluntary sectors. In Gloucestershire it is the Gloucestershire Strategic Partnership is responsible for preparing the Community Strategy.

Mediation: Intervention into a dispute by an acceptable impartial neutral person whose role it is to assist the parties in dispute to reach their own mutually acceptable settlement. It is essentially a voluntary procedure, its proceedings are confidential to the participants; any settlement however can be made public with the agreement of all parties.

Minerals & Waste Development Scheme (MWDS): Sets out the programme for the preparation of the minerals and waste development documents. Must be submitted to Secretary of State for approval within six months of the commencement date of the Act regardless of where they are in terms of their current development plan.

Minerals & Waste Development Framework (MWDF): Comprises a portfolio of minerals and waste development documents which will provide the framework for delivering the spatial minerals and waste planning strategy for the area.

Negotiation: Process of reaching consensus by exchanging information, bargaining and compromise that goes on between two or more parties with some shared interests and conflicting interests. Negotiation is likely to be part of the process of mediation, but can also happen outside of any formal mediation and without the assistance of a neutral person.

Office of the Deputy Prime Minister (ODPM): Former Government department with responsibility for planning and local government. Replaced in May 2006 by Department for Communities and Local Government (DCLG).

Planning Aid: Voluntary provision by planners of free and independent professional advice on planning to individuals or groups unable to afford to pay for the full costs of such advice. Planning Aid includes the provision of training so that its clients can be empowered through better understanding of how the planning system works and the development of skills that enable them to present their own case more effectively.

Proposals Map: Illustrates the policies and proposals in the development plan documents and any saved policies that are included in the local development framework.

Public consultation: A process through which the public is informed about proposals fashioned by a planning authority or developer and invited to submit comments on them.

Site-specific allocations and policies: Allocations of sites for specific or mixed uses or development. Policies will identify any specific requirements for individual proposals.

Supplementary Planning Document (SPD): Policy guidance to supplement the policies and proposals in development plan documents. They will not form part of the development plan or be subject to independent examination. (Formally known as Supplementary Planning Guidance SPG)

Statement of Community Involvement (SCI): The County Council must produce a local development document which sets out how and when the community can get involved in the preparation of DPDs. It should also set out the LPA's vision and strategy for community involvement, how this links to other initiatives such as the community strategy, and how the results will feed into DPD preparation. The SCI will be subject to independent examination.

Sustainability Appraisal (SA) and Strategic Environmental Assessment (SEA): The SEA looks at environmental issues whereas the SA also examines social and economic aspects. The two processes are to be combined in a single report entitled the Sustainability Appraisal, which incorporates the requirements of the Strategic Environmental Assessment Directive. A SEA/SA is a systematic and iterative appraisal process, the purpose of which is to appraise the social, environmental and economic effects of the strategies and policies in a local development document. The findings will be set out in a report and used to inform the preparation of the MWDF from the outset. This will ensure that decisions are made in accordance with sustainable development.

Appendix B – Schedule of Policies Saved



GOVERNMENT OFFICE
FOR THE SOUTH WEST

SCHEDULE

POLICIES CONTAINED IN GLOUCESTERSHIRE MINERALS LOCAL

PLAN 1997 - 2006

Policy No.	Name
E2	Areas of Outstanding Natural Beauty
E4	Nationally important archaeological remains
E6	Registered historic parks/gardens and battlefields
E8	Regional and local designations
E9	Green Belt
E10	Biodiversity
E11	Water Environment - Pollution control
E13	Buffer zones for river corridors
E14	Impact on sensitive land-uses
E15	Settlement Protection Boundaries
E16	Social and Economic Well-being
E17	Public Rights of Way
E18	Opportunities for Access
E19	Transport Appraisal
E20	Highway suitability, site access and amenity
NE1	Building Stone
NE2	Clay
EM1	Open cast coal extraction
EM2	Underground Coal Extraction
EM3	Disposal of Colliery Spoil
EM4	Landscape impact of colliery spoil heaps
EM5	Re-working of colliery spoil heaps
R1	Restoration Scheme
R2	After-Use
R3	Progressive Restoration
R4	Reclamation of worked out mineral sites
DC1	Pollution Control
DC2	Ancillary Mineral Development
DC3	Importation of Materials
DC4	Aerodrome Safeguarding

DC5	Planning Obligations
DC6	Planning Obligations for Spine Road
DC7	Borrow Pits
A1	Aggregate Apportionment
A2	Land bank
A3	Working in preferred areas
A4	Working outside of preferred areas
A5	Crushed rock preferred areas (FoD)
A6	Crushed rock preferred areas (C'wolds)
A7	Sand and Gravel preferred areas
Ch. 10	Inset maps and proposals



GOVERNMENT OFFICE
FOR THE SOUTH WEST

SCHEDULE

POLICIES CONTAINED IN THE GLOUCESTERSHIRE WASTE LOCAL

PLAN 2002-2012

Policy No.	Name
8	Anaerobic digestion
9	Composting
10	Household waste recycling centres
11	Waste Collection Facilities
12	Inert recovery and recycling
15	Waste to energy recovery
16	Special waste facilities
17	Mining of waste
19	Sewage and water treatment
22	Land-spreading
24	Locally designated sites for nature conservation
25	Nature Conservation outside designated sites
28	Sites of National Archaeological Importance
29	Sites of Local Archaeological Importance
31	Historic heritage
33	Water resources – pollution control
36	Waste minimisation
37	Proximity to other land uses
38	Hours of operation
39	Transport
40	Traffic
41	Public Rights of Way
42	Reinstatement
43	After use
45	Planning Obligations



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